

## ANNEX D - REVENUE UPDATE AND MONITORING REPORT

### Executive Summary

1. As of January 2026, there is a £14.1m service overspend forecast as at March 2026. This is offset by a £13.8m forecast underspend against contingency and other budgets held centrally, resulting in a net overspend of £0.4m.
2. The deficit against High Needs Dedicated Schools Grant is forecast to be £74.0m in 2025/26, increasing the cumulative deficit to £166.5m by March 2026.

### Forecast Revenue position as at 31 January 2026

3. At Month 10, the council is forecasting a £0.3m overspend against the revenue budget as at 31 March 2026. Table 1 below shows the revenue budget, forecast expenditure and variation for the year by Service Area (further details are set out in Appendix 1):

Table 1 - Summary revenue budget forecast variances as at 31 January 2026

Service	Net Budget	Current Forecast	Forecast Variance	November Forecast	Movement
Adult Services	£259.9m	£267.4m	£7.5m	£4.5m	-£3.0m
Children's Services	£214.9m	£215.0m	£0.1m	£1.3m	£1.2m
Public Health & Communities	£14.1m	£14.1m	£0.0m	£0.0m	£0.0m
Environment & Highways	£55.1m	£56.0m	£0.9m	£0.9m	-£0.0m
Economy & Place	£21.8m	£21.8m	£0.0m	-£0.2m	-£0.2m
Fire & Rescue and Community Safety	£32.1m	£32.7m	£0.6m	£0.8m	£0.2m
Resources and Law & Governance	£71.2m	£70.6m	-£0.5m	-£0.5m	£0.0m
Cross Cutting savings	-£6.7m	-£1.1m	£5.6m	£4.5m	-£1.1m
<b>Service Areas position</b>	<b>£662.3m</b>	<b>£676.5m</b>	<b>£14.1m</b>	<b>£11.3m</b>	<b>-£2.8m</b>
Budgets held centrally	-£21.1m	-£27.7m	-£6.6m	-£6.1m	£0.5m
Contingency	£7.2m	£0.0m	-£7.2m	-£7.2m	-£0.0m
Corporate Funding	-£648.4m	-£648.4m	£0.0m	£0.0m	£0.0m
<b>Overall</b>	<b>£0.0m</b>	<b>£0.4m</b>	<b>£0.4m</b>	<b>-£2.0m</b>	<b>-£2.4m</b>

4. In 2025/26, monitoring updates have been provided on an exception basis highlighting any pressures, risks, in-year mitigations and opportunities. The position for each Service Area has been approved by the relevant director.
5. **Adult Services – £7.5m forecast overspend (increase of £3.0m since last reported to Cabinet).** Increased demand within the Home First/Discharge to Assess service has created a £1.8m pressure; mitigations have been put in place to reduce this in the remaining two months of the year. In 2026/27 the on-going impact will be managed through the Better Care Fund. The number of packages of care for service users under 65 has increased during 2025/26 and this is currently forecast to create a pressure of £3.5m in 2025/26 - the on-going effect will need to be managed in 2026/27. Pressures within the transport and external day service areas are the main reason for a forecast pressure of £1.7m within

learning disabilities. The forecast also includes a £0.5m on-going pressure linked to the cost of equipment and the re-procurement of the equipment contract – the on-going impact of the new contract was considered through the 2026/27 budget process.

6. **Children's Services – £0.1m forecast overspend (decrease of £1.2m since last reported)** The overall position includes a £3.6m forecast pressure within Children's Social Care placements, which has reduced by £1.2m since the previous report. This pressure is expected to be managed through one-off mitigations in 2025/26, resulting in a broadly break-even position for Social Care. The ongoing impact of the underlying pressure has been addressed through the budget for 2026/27. Education Services are forecasting a £0.1m overspend, which is £0.2m reduced since the previous report due to review of expenditure to be funded by grants.
7. **Environment & Highways (E&H) – £0.9m forecast overspend (no net change since the last report to Cabinet)** – there is a forecast pressure of £1.1m in Network Management arising from a delay receiving Department of Transport approval to implement the lane rental scheme in Oxfordshire, plus a small forecast pressure in Highways Maintenance of £0.1m. These are offset by a forecast underspend of -£0.3m, due to an increased recharge income in Transport Infrastructure.

The following risks are being monitored and managed and if necessary, in-year mitigations will be required:

- Waste Management – there could be further pressure related to market prices and volumes remaining high for dry mixed recyclables.
- Highway Maintenance - the weather year and overall condition of the roads and gullies could impact on the level of expenditure by the end of the financial year. Robust plans and programmes are in place based on the assumed condition of the gullies and roads.

8. **Fire & Rescue and Community Safety - £0.6m forecast overspend (improvement of £0.2m since last reported).** The On-Call firefighter budget is forecasting an overspend of £0.3m as result of higher demands. Pressures arising from full time firefighters' sickness, ill-health and cover, one-off training are contributing to other overspends. The cost of the Bicester Motion fire incident investigation is recommended to be met by a supplementary estimate request.
9. **Resources - Law & Governance Services - £0.5m forecast underspend (no change since last reported).**

The Service area was reconfigured in January 2026 to amalgamate Transformation, Digital and Customer Experience (TDCE) with Resources, Law and Governance. The previous reported position was a £1.1m underspend for TDCE and £0.5m overspend for Resources, Law and Governance.

The Legal Service continues to experience issues relating to retention & recruitment and an increase in the volume of appeals. The issues are expected to cause a forecast overspend of £1.0m due to the need for locum cover. This is offset by £0.4m underspend from contracts and team investments due to the Finance and Commercial Service redesign. The estimated on-going impact of

the pressure in Legal Services was considered through the Budget and Business Planning Process for 2026/27.

10. The final cost of the County Council elections in May 2025 was £1.8m. Unlike most years, there were no concurrent Police & Crime Commissioner or district elections, so the Council had to meet the full cost. As well as the increased postage prices, there has been an increased uptake in postal votes that result in higher than expected postage costs for the election. The budgeted funding assumed shared costs and a lower level of postal voting, so as a result there is a £0.9m overspend. Cabinet is recommended to approve a supplementary estimate request so that this is funded from general balances.
11. **Cross Cutting savings - -£5.6m shortfall arising from planned delivery timelines (deterioration of £1.1m since last reported).** Based on delivery timelines £2.0m savings relating to the organisational re-organisation and £3.4m related to contract and income optimisation savings are forecast to be undelivered in 2025/26.
12. **Budgets held centrally - £6.6m forecast underspend (increase of £0.5m since last report).**

Additional forecast interest on balances of £7.5m is built into the forecast because interest rates have remained higher than expected during the financial year. £5.5m has been approved to be transferred to a new Budget Reserve to be used to support future budget processes. . The remaining £2.0m is offsetting service pressures.

Following the approval of the Green Book pay award, a £4.3m underspend against the budget for pay inflation (**increase of £0.5m since last report**) has been released and is being used to manage the delay in the achievement of cross cutting savings relating to the redesign of services.

The full £7.2m underspend against the contingency budget is also included in the forecast. .

## **Savings & Investments update**

13. The presentation of savings and investments has been adjusted to focus on the savings and investments that need to be achieved in 2025/26. Any adjustments relating to savings and investments that were time bound and finished in 2024/25 have been removed from the targets and realigned into net pressures (£1.8m reversal of savings, and £7.0m investments). Children's Services budget movements include a further on-going savings risk adjustment of £4.7m in 2025/26. This is being treated as an offsetting negative saving so that the related savings can be tracked and monitored.
14. The savings target has been realigned, during the year, to include £1.3m prior year re-organisation savings. These savings were initially built into the 2024/25 budget but still need to be achieved. The revised overall target is amended to £28.7m.

15. Within the Provisional Outturn Report for 2024/25 considered by Cabinet in June 2025, one – off funding for £1.8m of investments was agreed to be carried forward to future years (currently phased as £1.6m for use in 2025/26 and £0.2m in future years). After taking account of new and 2024/25 carried over funding, there is funding for investments totalling £15.8m in 2025/26. £1.2m of the £2.0m one – off investment in proactive flood activity and rail development is expected to be held in the Budget Priorities reserve at year end for use in 2026/27.
16. Savings relating to contracts and staffing have currently been recentralised and will be moved back to services once they are achieved to align with the actual reductions in planned expenditure.
17. The achievement of the savings and investments will be reflected within the overall forecast. The current forecast is:

**£28.7m Savings:** £6.8m undelivered. £5.6m cross cutting savings have been evaluated and £3.2m savings relating to service redesign and £2.5m related to contract and income optimisation savings are forecast to be undelivered in 2025/26. £2.3m of Children savings are expected to be unachieved due to the service capacity and demands. £1.0m Additional reductions in expenditure in Adults and Economy & Place relate to the use of grant funding and case reviews.

**£14.5m Investments:** There are investments totalling £3.4m that are not being delivered. The underspends against this funding are built into the forecast to mitigate service area overspends.

## Budget Updates

18. Appendix 2 highlights where service area budgets have moved since the budget was for 2025/26 was agreed by Council in February 2025. This mainly reflects the agreement of the 2025/26 pay awards, grant changes, plus service area updates and realignments. The organisation realignment has also been reflected along with the aggregation of the organisation redesign and contract cross cutting savings. All other virements are below £1m and have received delegated approval in accordance with the Virement Rules for 2025/26.
19. Supplementary estimate requests (which will increase the budget on a one – off basis funded by general balances) are recommended to be approved as follows:
  - £0.5m Bicester Motion fire incident investigation costs (paragraph 12)
  - £0.9m County Council elections in May 2025 (paragraph 14)
  - £2.2m deficit balance relating to Woodeaton Manor Special School which converted to academy status on 1 October 2025 (paragraph 32).

## Debt Management

### Corporate Debtors

20. The collection rate, based on invoice volumes up to 31 January 2026, met the target of 97%. The collection rate based on the value of invoices for the same period was 96.6%.

21. Debt requiring impairment is currently forecast to be £0.9m, £0.4m above the year-end target of £0.5m. The top five debt cases account for 60% of all bad debt. Disputed developer contributions with two developers equate to £0.3m, counsel advice is being sought. The remaining four cases are being progressed by the corporate income recovery team working with the services and legal.
22. Cabinet is recommended to write off two debtor balances totaling £0.05m where the debtors have entered liquidation.

### **Adult Social Care Debtors**

23. The collection rate, based on invoice volumes up to 31 January 2026, met the target of 94%.
24. Debt requiring impairment is currently forecast to be £4.15m, £0.36m below the 2024/25 year-end balance of £4.51m.
25. Cabinet is recommended to write off 12 Adult Social Care contribution debts totaling £0.27m. Ten cases involve arrears that remained unpaid at the time of death, and the estates have since been confirmed as insolvent or having no assets. One case is under a debt relief order, and arrears cannot be recovered. One case involved an instalment plan that covered only part of the debt, with the remaining balance written off due to affordability.

### **Academy Conversion Deficit Balances**

26. If a maintained school is forced to convert to academy status and has a revenue deficit balance, the deficit remains with the local authority.
27. Under Section 4.3.4 of the Financial Regulations, a request may be made for one – off funding from General Balances to manage any such deficits.
28. It is estimated that c£2.2m of general funding will be required to offset the deficit balance relating to Woodeaton Manor Special School which converted to academy status on 1 October 2025. The finalised academy conversion statements are being completed and Cabinet is recommended to approve a supplementary estimate to support the cost of the estimated deficit. Any final adjustments will be set out in with the Provisional Outturn Report in June 2026.

### **Dedicated Schools Grant – High Needs Block**

29. The statutory reporting requirements for the 2025/26 accounts require the closing deficit balance on Dedicated Schools Grant to be held within an unusable reserve. The existing statutory override was due to end on 31 March 2026 but the Government has now extended this until 31 March 2028.
30. The forecast overspend against High Needs DSG funding is a deficit of £74.0m. This has increased by £3.3m since the last report and there is a risk this could increase further by the end of the year.

Summary of DSG Funding	2025/26 Budget	2025/26 Projected outturn	Variance at period 8
	£m	£m	£m
Schools block	128.8	128.8	0.0
Central block	5.8	5.5	0.0
High Needs block	96.6	170.6	74.0
Early Years block	111.2	111.2	0.0
<b>Total</b>	<b>342.4</b>	<b>416.4</b>	<b>74.0</b>

31. Independent Non-Maintained Special School (INMSS) placements continue to be the main driver for the overspend. The service is continuing to meet the 2023 SEND Ofsted recommendations to reduce waiting time for Education, Health and Care Needs assessments but this causes more demand in a market with scarcity of supply of sufficient places. Special Schools and Academy places do not have sufficient capacity to meet need so if a pupil's needs can no longer be met by their mainstream setting, this requires either an Alternative Provision or INMSS placement.
32. The CIPFA code of practice requires negative High Needs DSG balances to be held in an unusable reserve. The forecast deficit would increase the cumulative negative High Needs DSG balance held in this reserve from £92.3m as at 31 March 2025, to £166.5m at 31 March 2026.
33. Further information on how High Needs deficits up to the end of 2025/26 will be funded was set out in the Local Government Finance Settlement for 2026/27 and is explained further in a report elsewhere on the agenda. Grant funding will be provided for 90% of cumulative deficits up to 31 March 2026 subject to approval of a local SEND Reform Plan by the Department for Education (DfE). There is no information at this stage about what the arrangements are for 2026/27 and 2027/28.

#### **Appendices:**

- Appendix 1 - 2025/26 Revenue Forecast as at 31 January 2026
- Appendix 2 - Summary of 2025/26 Service Area budgets from the Budget Book to current reporting
- Appendix 3 - Outline of Confirmed Government Grants and Business Rates funding update.
- Appendix 4 - Reserves & General Balances
- Appendix 5 - Updates to Fees & Charges

## Appendix 1 – Service Area forecast

Service	Cabinet Member	Director	Net Budget	Forecast	Forecast Variance	Last Reported (period 8)	Change
Adult Social Care	T Beard	K Fuller	£37.4m	£37.4m	£0.0m	£0.0m	£0.0m
Pooled Budgets (Adults Social Care and NHS)	T Beard	K Fuller	£222.5m	£230.0m	£7.5m	£4.5m	£-3.0m
<b>Adult Services</b>			<b>£259.9m</b>	<b>£267.4m</b>	<b>£7.5m</b>	<b>£4.5m</b>	<b>£-3.0m</b>
Education Services	S Gaul	L Lyons	£58.4m	£58.5m	£0.1m	£0.3m	£0.2m
Children's Social Care	S Gaul	L Lyons	£138.2m	£140.2m	£2.0m	£1.5m	£-0.5m
Safeguarding, Quality Assurance, Partnerships and Improvement	S Gaul	L Lyons	£6.6m	£5.5m	£-1.1m	£-0.6m	£0.5m
Children's Services Central Costs	S Gaul	L Lyons	£11.5m	£10.5m	£-0.9m	£0.1m	£1.0m
Schools	S Gaul	L Lyons	£0.2m	£0.2m	£0.0m	£0.0m	£0.0m
Adopt Thames Valley			£0.1m	£0.1m	£0.0m	£0.0m	£0.0m
<b>Children's Services</b>			<b>£214.9m</b>	<b>£215.0m</b>	<b>£0.1m</b>	<b>£1.3m</b>	<b>£1.2m</b>
Public Health	K Gregory	A Azher	£42.2m	£41.4m	£-0.9m	£-0.4m	£0.5m
Public Health Grant Income & Libraries & Heritage	K Gregory	A Azher	£-37.1m	£-36.2m	£0.9m	£0.4m	£-0.5m
	N Fawcett	A Azher	£8.9m	£8.9m	£0.0m	£0.0m	£0.0m
<b>Total Public Health &amp; Communities</b>			<b>£14.1m</b>	<b>£14.1m</b>	<b>£-0.0m</b>	<b>£0.0m</b>	<b>£0.0m</b>
Transport & Property	A Gant	P Fermer	£1.8m	£1.5m	£-0.3m	£-0.3m	£0.0m
Countryside & Waste	J Roberts	P Fermer	£37.4m	£37.4m	£0.0m	£0.0m	£0.0m
Highways & Maintenance	A Gant	P Fermer	£20.2m	£20.3m	£0.1m	£0.1m	£-0.0m
Network Management	A Gant	P Fermer	£-5.2m	£-4.1m	£1.1m	£1.1m	£-0.0m
E&H Central Costs	A Gant	P Fermer	£1.0m	£1.0m	£0.0m	£0.0m	£0.0m
<b>Total Environment &amp; Highways</b>			<b>£55.1m</b>	<b>£56.0m</b>	<b>£0.9m</b>	<b>£0.9m</b>	<b>£-0.0m</b>
Place Shaping & Future Economy	J Roberts	R Rogers	£18.4m	£18.6m	£0.2m	£0.0m	£-0.2m
Climate Action	J Roberts	R Rogers	£1.3m	£1.2m	£-0.1m	£-0.1m	£-0.0m
Innovate & Enterprise Oxfordshire	B Higgins	R Rogers	£0.5m	£0.5m	£0.0m	£0.0m	£0.0m
E&P Central Costs	J Roberts	R Rogers	£1.6m	£1.5m	£-0.1m	£-0.1m	£-0.0m
<b>Total Economy &amp; Place</b>			<b>£21.8m</b>	<b>£21.8m</b>	<b>£-0.0m</b>	<b>£-0.2m</b>	<b>£-0.2m</b>
Fire & Rescue	J Hannaby	R	£30.2m	£30.9m	£0.7m	£0.8m	£0.1m
Emergency Planning	J Hannaby	R	£0.3m	£0.3m	£0.0m	£0.0m	£0.0m
Trading Standards	J Hannaby	R	£1.5m	£1.4m	£-0.1m	£0.0m	£0.1m
<b>Total Fire &amp; Rescue and Community Safety</b>			<b>£32.1m</b>	<b>£32.7m</b>	<b>£0.6m</b>	<b>£0.8m</b>	<b>£0.2m</b>
HR & Cultural Change	N Fawcett	C	£5.6m	£5.5m	£-0.1m	£0.0m	£0.1m
Financial & Commercial Services	D Levy	I Dyson	£12.4m	£11.0m	£-1.3m	£-0.4m	£0.9m
Property & Assets	D Levy	V Kurzeja	£21.7m	£21.7m	£0.0m	£0.0m	£0.0m
Public Affairs, Policy & Law & Governance	L Leffman	S Wintergill	£6.4m	£6.4m	£0.0m	£0.0m	£-0.0m
Corporate Services	N Fawcett	A Bradley	£10.2m	£11.4m	£1.2m	£1.0m	£-0.2m
Transformation & Digital	L Leffman	L Baxter	£0.9m	£0.8m	£-0.1m	£0.0m	£0.1m
	D Levy/	L Tustian	£14.0m	£13.8m	£-0.2m	£-1.1m	£-0.9m
<b>Total Resources and Law &amp; Corporate Savings</b>			<b>£71.2m</b>	<b>£70.6m</b>	<b>£-0.5m</b>	<b>£-0.5m</b>	<b>£0.0m</b>
	L Leffman	L Baxter	£-6.7m	£-1.1m	£5.6m	£4.5m	£-1.1m
<b>Service Areas position</b>			<b>£662.3m</b>	<b>£676.5m</b>	<b>£14.1m</b>	<b>£11.3m</b>	<b>£-2.8m</b>
Budgets held centrally	D Levy	L Baxter	£-13.9m	£-27.7m	£-13.7m	£-13.3m	£0.4m
Corporate Funding	D Levy	L Baxter	£-648.4m	£-648.4m	£0.0m	£0.0m	£0.0m
<b>Overall</b>			<b>£-0.0m</b>	<b>£0.4m</b>	<b>£0.4m</b>	<b>£-2.0m</b>	<b>£-2.4m</b>

## Appendix 2 - Summary of 2025/26 Service Area budgets from the Budget Book to current reporting

Budgeted		Original Budget (Council Feb 2025)	From Feb – May 2025	Jun – Aug	Sept - Nov	Dec - Jan	Movements	Reported Budget
Adult Services	AS	£254.6m	£-1.3m	£6.8m	£-0.3m	£0.0m	£5.3m	£259.9m
Children's Services	CS	£216.8m	£-6.0m	£1.7m	£1.9m	£0.4m	£-1.9m	£214.9m
Public Health & Communities	PH	£12.9m	£0.6m	£0.1m	£0.3m	£0.1m	£1.2m	£14.1m
Environment & Highways	E&H	£53.1m	£-0.3m	£1.7m	£0.5m	£0.0m	£2.0m	£55.1m
Economy and Place	E&P	£20.9m	£0.1m	£0.3m	£0.5m	£0.0m	£0.9m	£21.8m
Fire & Rescue Service and Community Safety	FRS	£31.0m	£-0.5m	£0.5m	£1.1m	£0.0m	£1.1m	£32.1m
Resources and Law & Governance	RLG	£64.9m	£-3.9m	£-7.5m	£3.6m	£7.2m	£-0.4m	£64.5m
Transformation, Digital & Customer	TDCE	£3.8m	£3.4m	£0.0m	£0.2m	£-7.2m	£-3.8m	£0.0m
<b>Total service areas</b>	<b>SA</b>	<b>£658.0m</b>	<b>£-7.9m</b>	<b>£3.7m</b>	<b>£8.0m</b>	<b>£0.5m</b>	<b>£4.4m</b>	<b>£662.4m</b>
Budgets held centrally	BC	£-11.7m	£7.9m	£-1.6m	£-8.0m	£-0.5m	£-2.2m	£-13.9m
Corporate Funding		£-646.3m	£0.0m	£-2.2m	£0.0m	£0.0m	£-2.2m	£-648.4m
<b>Overall</b>		<b>£0.0m</b>	<b>£0.0m</b>	<b>£0.0m</b>	<b>£0.0m</b>	<b>£0.0m</b>	<b>£0.0m</b>	<b>£0.0m</b>

	AS	CS	E&H	E&P	PH	FRS	RLG	TDCE	SA	SM	Total
<b>Pay Virement</b>											
Pay inflation remove initial estimate and await agreement	£-0.9m	£-1.9m	£-0.3m	£-0.3m	£0.0m	£-1.0m	£-1.2m	£-0.1m	£-5.7m	£5.7m	£0.0m
Reverse NI Estimate	£-0.8m	£-1.2m	£-0.4m	£0.0m	£-0.1m	£-0.5m	£-0.8m	£-0.1m	£-3.9m	£3.9m	£0.0m
NI Uplift	£0.9m	£1.1m	£0.3m	£0.2m	£0.2m	£0.1m	£0.9m	£0.1m	£3.8m	£-3.8m	£0.0m
NI uplifts Social Care	£3.5m	£0.0m	£3.5m	£-3.5m	£0.0m						
Grey Book Pay award	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.7m	£0.0m	£0.0m	£0.7m	£-0.7m	£0.0m
Soulbury Pay award	£0.0m	£-0.0m	£0.0m								
Gold Book Pay Award	£0.0m	£-0.0m	£0.0m								
Green Book Pay Award	£1.4m	£2.4m	£0.5m	£0.4m	£0.3m	£0.2m	£2.0m	£0.0m	£7.3m	£-7.3m	£0.0m
Member Allowance increase due to election	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.2m	£0.0m	£0.2m	£-0.2m	£0.0m
On-call Firefighters T&C changes staff retainer scheme	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.9m	£0.0m	£0.0m	£0.9m	£-0.9m	£0.0m
	AS	CS	E&H	E&P	PH	FRS	RLG	TDCE	SA	SM	Total

<b>Responsibilities alignment to current structure</b>											
Realignment of Budget holders	-£0.0m	£0.8m	-£0.1m	£0.4m	£0.1m	£0.0m	-£3.1m	£1.9m	£0.0m	-£0.0m	£0.0m
Clarification of responsibilities	-£0.1m	-£0.0m	£0.0m	-£0.6m	£0.0m	-£0.0m	-£0.1m	£0.0m	-£0.7m	£0.7m	£0.0m
Transfer Tree budget from Property to Highways £207k	£0.0m	£0.0m	£0.2m	£0.0m	£0.0m	£0.0m	-£0.2m	£0.0m	£0.0m	£0.0m	£0.0m
Align Savings to correct cost centres	-£0.4m	-£0.3m	£0.0m	£0.0m	£0.6m	£0.0m	£0.1m	£0.0m	-£0.0m	£0.0m	£0.0m
Senior Leadership restructure	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£7.2m	-£7.2m	£0.0m	£0.0m	£0.0m
<b>Saving &amp; Investment updates</b>											
Distribution of 2024/25 reorganisation savings	-£0.1m	-£0.9m	-£0.3m	£0.1m	£0.0m	£0.0m	-£0.3m	£1.5m	-£0.0m	£0.0m	£0.0m
Corp IT Savings to Transformation Reserve	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m
2024/25 Investments carry forward	£0.5m	£0.0m	£0.0m	£0.5m	£0.1m	£0.0m	£0.0m	£0.0m	£1.1m	-£1.1m	£0.0m
Cross cutting saving consolidation	£1.3m	£1.3m	£2.0m	£0.1m	£0.0m	£0.5m	-£5.3m	£0.0m	£0.0m	£0.0m	£0.0m
<b>Other adjustments</b>											
Accumulation of small adjustments	£0.0m	£0.0m	£0.0m	-£0.0m	£0.0m	£0.0m	-£0.0m	£0.0m	£0.0m	-£0.0m	£0.0m
<b>Funding updates</b>											
Update Government Grant Funding	£0.1m	£0.0m	£0.0m	£0.1m	£0.0m	£0.0m	£0.0m	£0.0m	£0.2m	-£0.2m	£0.0m
Removing unringfenced grant treatment to align to new Children's grants	£0.0m	-£3.6m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	-£3.6m	£3.6m	£0.0m
Removal of the Fire funding	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	-£0.0m	£0.0m
Drawdown of Reserves	£0.0m	£0.4m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.4m	-£0.4m	£0.0m
Update on Corporate Funding	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m	£0.0m
<b>Total Movements</b>	<b>£5.2m</b>	<b>-£1.8m</b>	<b>£2.0m</b>	<b>£0.9m</b>	<b>£1.2m</b>	<b>£1.1m</b>	<b>-£0.4m</b>	<b>-£3.8m</b>	<b>£4.4m</b>	<b>-£4.4m</b>	<b>£0.0m</b>

Further details of specific virements are available on request.

### Appendix 3 - Confirmed Government Grants and Business Rates funding update

Ringfenced	Issued By	Service Areas	Budget Book	Updates	Transfers	In year	Latest
			2025/26	from	(unring	adjustments	Allocation
			£000	Grant	to ring)	/ Updated	£000
R	DHSC	Improved Better Care Fund	13,207				13,207
R	DHSC	Adult Social Care Market Sustainability and Improvement Fund	10,026				10,026
R	DHSC	SE ADASS			26		26
<b>Adult Services</b>			<b>23,233</b>	<b>0</b>	<b>26</b>	<b>0</b>	<b>23,259</b>
R	DfE	Dedicated Schools Grant (DSG) - Schools Block	128,827	0			128,827
R	DfE	Dedicated Schools Grant (DSG) - Central Block	5,821	-42			5,779
R	DfE	Dedicated Schools Grant (DSG) - Early Years	108,620	2,571			111,190
R	DfE	Dedicated Schools Grant (DSG) - High Needs	98,158	-1,505			96,653
<b>Subtotal DSG Grants</b>			<b>341,426</b>	<b>1,024</b>	<b>0</b>		<b>342,449</b>
R	DfE	Pupil Premium	8,194	94			8,288
R	DfE	Sixth Form Funding and Threshold	371	0			371
R	DfE	PE and Sport Grant	2,217	0			2,217
R	DfE	Universal Infant Free School Meals	4,047	0			4,047
R	DfE	Teacher's Pension Grant	10	0			10
<b>Subtotal School Grants</b>			<b>14,839</b>	<b>94</b>	<b>0</b>		<b>14,933</b>
R	AC	Music Service	844	0			844
R	YJB	Youth Justice Grant	0	12			725
R	HO	Asylum (UASC and Post 18)	713	0			4,636
R	YJB	Remand Framework	4,636	0			68
R	DfE	Holiday Activities and Food Programme	71	0		-3	1,558
R	DfE	Adoption Support Fund	0	1,226		1,558	899
R	DfE	Family Group Conferences	0	124		-327	124
R	YJB	Turnaround Programme	0	115			115
R	HO	Child Decision Making Pilots (NRM)	0	45			45
R	MHCLG	Children's Social Care Prevention Grant	0	1,530			1,530
R	MHCLG	Children & Families Grant	0	3,324			3,324
<b>Subtotal Other Children's Services Grants</b>			<b>6,264</b>	<b>6,374</b>	<b>0</b>	<b>1,228</b>	<b>13,867</b>
<b>TOTAL CHILDREN'S SERVICES</b>			<b>362,529</b>	<b>7,492</b>	<b>0</b>	<b>1,228</b>	<b>371,249</b>
R	DHSC	Public Health Grant	34,413	2,685			37,098
R	DHSC	Local Stop Smoking Grant	795	-17			778
R	MHCLG	Homes for Ukraine	0	0			0
<b>TOTAL PUBLIC HEALTH &amp; COMMUNITIES</b>			<b>35,208</b>	<b>2,668</b>	<b>0</b>	<b>0</b>	<b>37,876</b>

Ringfenced	Issued By	Service Areas	Budget Book 2025/26 £000	Updates from Grant letters £000	Transfers (unring to ring) £000	In year adjustments / Updated allocations £000	Latest Allocation £000
R	DEFRA	Natural England	227				227
R	H&GD	PMO	58				58
<b>TOTAL ENVIRONMENT &amp; HIGHWAYS</b>			<b>284</b>	<b>0</b>	<b>0</b>		<b>284</b>
R	MHCLG	LEP	615				615
R	DBT	Oxford Innovation Business Support	205				205
R	ATE	Capability & Ambition Fund	125				125
R	DfT	Future Economy				100	100
R	DfT	Bus Service Improvement Grant	795				795
R	DfT	Bus Service Improvement Plan	3,785				3,785
<b>TOTAL ECONOMY &amp; PLACE</b>			<b>5,525</b>	<b>0</b>	<b>0</b>	<b>100</b>	<b>5,625</b>
R	MHCLG	Fire Fighter's Pension Fund Grant	1,061	-48			1,014
R	MHCLG	Fire Fighter's Pension Fund Admin Grant	75	-75			0
R	MHCLG	Fire Protection Uplift Grant	252	0			252
R	MHCLG	Fire Fighter's New Dimensions Grant	39	0			39
<b>TOTAL FIRE &amp; RESCUE and COMMUNITY SAFETY</b>			<b>1,427</b>	<b>-122</b>	<b>0</b>	<b>0</b>	<b>1,305</b>
U	MHCLG	New Homes Bonus	1,127	0			1,127
U	DfE	Local Reform & Community Voices Grant	328	0			328
U	DfE	Social Care in Prisons Grant	183	0			183
U	DfE	War Pensions Disregard Grant	4	108			112
U	MHCLG	Social Care Support Grant (including Independent Living Fund)	48,596	52			48,648
U	HO	Firelink	44	-44			0
U	OHID	Drug & Alcohol Treatment, Recovery & Improvement Grant (note 2)	2,978	-61			2,917
U	MHCLG	Domestic Abuse Duty Grant	1,482	0			1,482
U	OHID	Individual Placement and Support in community drug and alcohol treatment	228	11			239
U	DfE	Supporting Families - previously Troubled Families	1,141	-1,119			22
U	DfE	Implementation of Supported Accommodation Reforms	990	-990			0
U	MHCLG	Children's Social Care Prevention Grant	1,530	-1,530			0
U	MHCLG	Employers National Insurance compensation	3,721				4,428
U	DfE	Rough Sleeper Grant	0	95			95
U	RSG	Extended Travel transferred to RSG	-707	708			0
U		Transfer to General balance contribution					0
<b>Subtotal Un-ringfenced grants</b>			<b>61,643</b>	<b>-2,768</b>	<b>0</b>	<b>0</b>	<b>59,582</b>

Ringfenced	Issued By	Service Areas	Budget Book 2025/26 £000	Updates from Grant letters £000	Transfers (unring to ring) £000	In year adjustments / Updated allocations £000	Latest Allocation £000
U	MHCLG	Revenue Support Grant (RSG)	2,489	0			2,489
		<b>Business Rates</b>					
B		Business Rates (Direct share)	39,349	705			40,054
B		Business Rates S31 Grant Top-Up	42,971	-311			42,660
B		Section 31 Grant for Business Rate Compensation	18,900	1,503			20,403
		<b>Council Tax</b>					
C		2025/26 Council Tax	533,328				533,328
C		Prior year Collection fund & Carer Leavers discount	9,220	264			9,484
		<b>Subtotal Corporate Funding</b>	<b>646,257</b>	<b>2,161</b>	<b>0</b>	<b>0</b>	<b>648,418</b>
		<b>TOTAL Budget held centrally</b>	<b>707,900</b>	<b>-607</b>	<b>0</b>	<b>0</b>	<b>708,000</b>
		<b>Total All Funding</b>	<b>1,136,106</b>	<b>9,430</b>	<b>0</b>	<b>1,254</b>	<b>1,147,598</b>
<b>Comprising of:</b>							
R		Ringfenced	428,206	10,037	0	1,254	439,598
U		Un-ringfenced	64,839	-3,476	0	0	62,071
		Government Grants	493,045	6,562	0	1,254	501,669
B		Business Rates	101,220	1,897	0	0	103,117
C		Council Tax	542,548	264	0	0	542,812
issued by:							
	DfE	Department for Education	358,911	562	0	1,231	360,703
	MHCLG	Ministry of Housing, Communities and Local Government	60,987	3,254	0	0	64,948
	DHSC	Department of Health & Social Care	58,441	2,668	0	26	61,135
	YJB	Youth Justice Board	4,636	126	0	-3	907
	DfT	Department for Transport	4,580	0	0	0	4,680
	OHID	Office for Health Improvement and Disparities	3,205	-49	0	0	3,156
	AC	Arts Council	844	0	0	0	844
	HO	Home Office	757	1	0	0	4,681
	DEFRA	Department of Environment, Food and Rural Affairs	227	0	0	0	227
	DBT	Department for Business and Trade	205	0	0	0	205
	ATE	Active Travel England	125	0	0	0	125
	H&GD	Housing & Growth Deal	58	0	0	0	58
		<b>Total All Grants by issuer</b>	<b>493,852</b>	<b>6,562</b>	<b>0</b>	<b>1,254</b>	<b>501,669</b>

## Annex 4 – Reserves & General Balances

Reserves	Actual Balance at 31 March 2025	Movement	Forecast Balance at 31 March 2026
<b>Revenue Grants Unapplied</b>			
Grants and Contributions reserve	£30.3m	–£4.6m	£25.7m
COVID-19 reserve	£3.8m	–£3.8m	£0.0m
Government Initiatives reserve	£6.6m	–£1.2m	£5.3m
<b>Subtotal</b>	<b>£40.7m</b>	<b>–£9.6m</b>	<b>£31.0m</b>
<b>Corporate Priorities</b>			
Budget Priorities reserve	£12.5m	–£6.4m	£6.1m
Local Government Reorganisation reserve	£10.0m	–£1.3m	£8.7m
Transformation reserve	£7.5m	£2.9m	£10.3m
Commercial Pump Priming reserve	£2.0m	–£0.2m	£1.8m
Zero Emissions Zone	£1.4m	£0.1m	£1.5m
Green Financing reserve	£0.9m	£0.0m	£0.9m
<b>Subtotal</b>	<b>£34.2m</b>	<b>–£4.9m</b>	<b>£29.3m</b>
<b>Funding for Risk</b>			
Demographic Risk Reserve/ High Needs DSG Deficit Risk Reserve	£21.0m	£4.0m	£25.0m
Insurance reserve	£10.6m	£0.0m	£10.6m
Collection Fund Risk reserve	£8.1m	–£2.1m	£6.0m
Budget Reserve	£0.0m	£5.5m	£5.5m
IFRS 9 (Value of Treasury Management Pooled Funds)	£4.0m	£0.0m	£4.0m
Redundancy reserve	£4.1m	£1.2m	£5.3m
Council Elections	£0.7m	–£0.7m	£0.0m
Trading Accounts	£0.2m	–£0.0m	£0.1m
<b>Subtotal</b>	<b>£48.6m</b>	<b>£8.8m</b>	<b>£57.5m</b>
<b>Capital &amp; Equipment</b>			
Capital & Prudential Borrowing reserves	£109.6m	–£6.5m	£103.2m
Vehicle and Equipment reserve	£3.2m	–£0.2m	£3.0m
Investment Pump Priming reserve	£0.1m	–£2.2m	–£2.1m
<b>Subtotal</b>	<b>£113.0m</b>	<b>–£8.9m</b>	<b>£104.1m</b>
<b>Other reserves</b>			
Partnership reserves	£1.7m	–£0.1m	£1.6m
On Street Car Parking reserve	£5.3m	–£2.0m	£3.4m
<b>Subtotal</b>	<b>£7.1m</b>	<b>–£2.1m</b>	<b>£5.0m</b>
<b>Unusable</b>			
Schools' reserves	£10.7m	–£0.9m	£9.8m
<b>Total Earmarked reserves</b>	<b>£254.4m</b>	<b>–£17.6m</b>	<b>£236.7m</b>

Reserves	Balance at 31 March 2025	Movement	Balance at 31 March 2026
<u>by Service:</u>			
Adult Services	£6.1m	-£5.9m	£0.7m
Children's Services	£20.4m	-£3.6m	£16.8m
Public Health & Communities	£14.7m	-£4.3m	£10.4m
Environment & Highways	£9.3m	£1.3m	£10.6m
Economy & Place	£8.6m	-£0.3m	£8.4m
Fire & Rescue and Community Safety	£3.6m	-£0.6m	£3.0m
Resources and Law & Governance	£2.1m	£1.1m	£13.0m
Transformation, Digital & Customer Experience	£8.3m	£0.0m	£0.0m
<b>Service Total</b>	<b>£73.1m</b>	<b>-£12.3m</b>	<b>£62.8m</b>
Budgets held Centrally	£181.3m	-£5.3m	£173.9m
<b>Total Earmarked reserves</b>	<b>£254.4m</b>	<b>-£17.6m</b>	<b>£236.7m</b>

Note: Recommendation for new budget equalisation reserve not included.

<b>General Balances</b>			
General Balances as at 31 March 2025 (Statement of Accounts)		£45.3m	
Less budgeted use to increase funding for transformation and redundancy costs included as part of the Reserves and General Balances Policy Statement for 2025/26		-£10.8m	
Add: Planned contributions (February 2025)		£2.7m	
Less approved as part of 2024/25 Provisional Outturn Report:			
- 2025/26 revenue costs - Innovate and BIPC		-£0.7m	
<b>General Balances as 31 March 2025</b>			<b>£36.5m</b>
Add/less:			
Add additional un-ringfenced grant		£0.8m	
Less Supplementary Estimate Requests:			
- Woodeaton Manor School		-£2.2m	
- Bicester Motion		-£0.5m	
- Additional County Council election costs		-£0.9m	
Less 2025/26 forecast overspend		-£0.4m	£3.2m
<b>General Balances forecast as at 31 January 2026</b>			<b>£33.3m</b>
Risk assessed level of balances for 2025/26			£30.2m
Surplus balances compared to risk assessed level for 2025/26			£3.1m

## Appendix 5 – Fees & Charges updates

The proposed amendments to the fees below are to ensure that there is alignment, within all the city edge Park & Rides (P&D), of fees being charged by both Oxford City Council and Oxfordshire County Council. The Henley on-street Pay and Display (P&D) charge is also proposed to be aligned with the Abingdon P&D charge. Finally, the Parking Permit fees have been round to the nearest £1, to ease customer administration.

All changes should be from 1 April 2026.

Service area	Charge description	Unit	Approved by Cabinet on 27.01.26		Revised Proposed		Reason for the proposed revision
			Charge <b>excl</b> VAT 26/27	Charge <b>incl</b> VAT 26/27	Charge <b>excl</b> VAT 26/27	Charge <b>incl</b> VAT 26/27	
On-Street Parking - Pay and Display	Henley 8am-6pm (excl. Sundays, B Hols.)	2 hours (the maximum)	£2.60	£2.60	£2.80	£2.80	This is in line with changes in the Abingdon P&D price changes.
Park and Ride	Park and Ride Car Park charges - Thornhill & Water Eaton only	16-24 hours	£5.00	£5.00	£4.50	£4.50	To align with Oxford City charges – so same price for all standard parking at all edge of city P&Rs
Park and Ride	Park and Ride Car Park charges - Thornhill & Water Eaton only	24-48 hours	£9.00	£9.00	£8.50	£8.50	
Park and Ride	Park and Ride Car Park charges - Thornhill & Water Eaton only	48 – 72 hours	£13.00	£13.00	£12.50	£12.50	

			Approved by Cabinet on 27.01.26		Revised Proposed		
Service area	Charge description	Unit	Charge <b>excl</b> VAT 26/27	Charge <b>incl</b> VAT 26/27	Charge <b>excl</b> VAT 26/27	Charge <b>incl</b> VAT 26/27	Reason for the proposed revision
Park and Ride	Park and Ride Car Park charges - Thornhill & Water Eaton only	Annual	£400.00	£400.00	£380.00	£380.00	To align with Oxford City charges – so same price for all standard parking at all edge of city P&Rs. This is for daily parking within a given month and not for longer stay parking. 72-hour max parking period would be retained.
Park and Ride	Park and Ride Car Park charges - Thornhill & Water Eaton only	Monthly	£40.00	£40.00	£45.00	£45.00	
Park and Ride	Park and Ride Car Park charges - Thornhill & Water Eaton only	Quarterly	£110.00	£110.00	£115.00	£115.00	
Parking Permits	Oxford (per annum)	Oxford residents (excl. Kassam stadium) 1 <sup>st</sup> & 2 <sup>nd</sup> car	£83.70	£83.70	£84.00	£84.00	Rounded to the nearest £1.
Parking Permits	Oxford (per annum)	Oxford residents (excl. Kassam stadium) 3 <sup>rd</sup> car	£168.25	£161.00	£168.00	£168.00	
Parking Permits	Oxford (per annum)	Oxford residents (excl. Kassam stadium) 4 <sup>th</sup> car	£287.38	£275.00	£287.00	£287.00	